STAFF REPORT

TO: Clark County Planning Commission
FROM: Oliver Orjiako, Director
PREPARED BY: Jose Alvarez
DATE: May 24, 2013
SUBJECT: CPZ2013-00012 NE 10th Ave/Bishop

PROPOSED ACTION:
The applicant requests the Comprehensive Plan designation be amended from Rural (R-5) to Rural Commercial (CR) with implementing zoning designations of CR-1 on four parcels totaling approximately 15 acres

BACKGROUND:
The property owner is requesting a change to the Comprehensive Plan and Zoning designation from Rural (R-5) to Rural Commercial (CR-1) for parcel no. 216896000. The site is currently vacant and is approximately 1,200 ft. east of the recently completed NE 219th St interchange. Prior to the extension of SR-502 west of NE 10th Ave the property abutted the CR-1 zone to the south.

The site is located at the NW corner of the intersection of NE 10th Ave and SR-502 approximately 15 acres

GENERAL INFORMATION:
Parcel Numbers: 216896000, 216957000, 216897000, 216956000
Location: NW intersection of NE 10th Ave and SR-502
Area: 15 acres
Owner: Bridge Funding, LLC
Existing Land Use:
- Site: Vacant
- North: Large lot residential
- South: State Stormwater tract and Vacant Rural Commercial
East  Vacant land, restaurant and gas station zoned rural commercial.

West  Vacant land

SUMMARY OF COMMENTS RECEIVED

Washington State Department of Transportation submitted a letter on April 29, 2013 stating they have no specific comment on the Comprehensive Plan amendment and rezone. They did re-iterate their comment from the Pre-application process that the property will not have direct access to NE 219th St and there is limited access (right-in/right-out only) along NE 10th Ave for the southernmost parcel. No 216957000 and that access along NE 10th Ave frontage of parcel no 216896000 is under county jurisdiction.

APPLICABLE CRITERIA, EVALUATION OF REQUEST AND FINDINGS

In order to comply with the Plan Amendment Procedures in the Clark County Unified Development Code (UDC 40 560 010), requests to amend the Comprehensive Plan land use map must meet all of the criteria in Section G, Criteria for all Map Changes. Requests to amend the zoning map must meet similar criteria (CCC 40 560 020H). For clarity, Criteria A-E in the following staff report summarizes all of the applicable criteria required for both plan and zoning map amendments.

CRITERIA FOR ALL MAP CHANGES

A. The proponent shall demonstrate that the proposed amendment is consistent with the Growth Management Act (GMA) and requirements, the countywide planning policies, the Community Framework Plan, Clark County 20-Year Comprehensive Plan, and other related plans. (See 40.560.010G(1) and 40.560.020H(2).)

Growth Management Act (GMA) Goals. The GMA goals set the general direction for the county in adopting its framework plan and comprehensive plan policies. The most pertinent GMA goals that apply to this proposal are, Goal 2, Goal 3 and Goal 5.

(2) Reduce Sprawl  Reduce the inappropriate conversion of underdeveloped land into sprawling, low density development.

(3) Transportation  Encourage efficient, multi-modal transportation systems that are based on regional priorities and coordinated with county and city comprehensive plans.

(5) Economic development  Encourage economic development throughout the state that is consistent with adopted comprehensive plans, promote economic opportunity for all citizens of this state, especially for unemployed and for disadvantaged persons, promote the retention and expansion of existing businesses and recruitment of new businesses, recognize regional differences impacting economic development opportunities, and encourage growth in areas

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experiencing insufficient economic growth, all within the capacities of the state's natural resources, public services, and public facilities

**Finding.** The proposed amendment is consistent with State GMA Goals 2, 3 and 5. The proposal would not convert land into low density development (Goal 2). The change to Rural Commercial would permit commercial development on the site, and will allow a greater variety of uses that provide employment opportunities (Goal 5). The subject parcel is located at the NW corner of the intersection of NE 10th Ave and SR-502. The proposed amendment to the comprehensive plan map would locate allow for a small commercial development at the intersection of arterials (Goal 3).

**Community Framework Plan and Countywide Planning Policies.** The Community Framework Plan encourages growth in centers, urban and rural, with each center separate and distinct from the others. The centers are oriented and developed around neighborhoods to allow residents to easily move through and to feel comfortable within areas that create a distinct sense of place and community.

Policies applicable to this proposal include the following:

**Policy 3.0** The County shall recognize existing development and provide lands, which allow rural development in areas, which are developed or committed to development of a rural character.

**9.0 Economic Development**

**Policy 9.18** The County and cities will provide for orderly long-term commercial and industrial growth and an adequate supply of land suitable for compatible commercial and industrial development.

**Finding.** With a location that is in close proximity to existing rural commercial, but directly on a state route, the proposed re-designation of the subject site would allow more intensive commercial development that supports the surrounding community.

**Clark County 20-Year Comprehensive Plan.** The Clark County Comprehensive Plan contains many policies that guide urban form and efficient land use patterns. The most relevant goals and policies applicable to this application are as follows:

1. **4.4** Compact nodal commercial development shall be encouraged

2. **3.2.4** Rural commercial development should support the needs of rural residents and natural resource activities rather than urban uses

3. **9.1.3** The county and cities will encourage long-term growth of businesses of all sizes, because economic diversification and
stratification are important factors in overall job growth for the county and cities.

**Finding**: Re-designation of this land to expand the commercial node in the Duluth area would encourage economic development in the rural and better serve rural residents.

**Chapter 5 Transportation Element**

**Finding**: Please refer to Transportation Impact Analysis, where transportation goals and policies are addressed.

**Conclusion**: The proposed Rural Commercial designation and CR-1 zoning designation may result in increased employment opportunities on the site, due to the retail and service uses, and at greater intensities, satisfying economic development policies. The proximity to the existing commercial node should serve rural residents.

**B. The proponent shall demonstrate that the designation is in conformance with the appropriate locational criteria identified in the Clark County Comprehensive Plan and the purpose statement of the zoning district. (See 40.560.010G(2) and 40.560.020H(2).)**

Rural Commercial (CR-1)

This commercial district is located in rural areas outside of urban growth boundaries in existing commercial areas and within designated Rural Centers. These are generally located at convenient locations at minor or major arterial crossroads and sized to accommodate the rural population.

**Additional Commercial Criteria**

Amendments to the plan map for designation of additional commercial land or for changing the zoning from one commercial district to another shall meet the following additional requirements:

1. A market analysis using the weighted block group centroid retrieval method shall be submitted which verifies the need for the new commercial area or center, and

2. A land use analysis of available commercially designated and zoned land in the market area of the proposed site shall be submitted which demonstrates that the existing commercial land is inadequate. The most recent vacant lands model must be used for the land use analysis.

**Finding**: The site is located at the intersection of arterial crossroads outside of urban growth boundaries. The analysis evaluates the need in the area between the Ridgefield, Battle...
Ground and Vancouver UGAs for small scale commercial uses, such as those allowed in the CR-1 zone. The analysis also discusses factors that may contribute to the commercial success of locating a business on the Applicant’s property, as well as why locating a small scale commercial business on the property would not compete with other commercial activities in any of the nearby UGA’s. The analysis in part provides:

Current residents and future growth within one mile of the site will drive demand for local retail goods and services. There are currently 570 residents living within one mile of the subject property. Residents have a collective Personal Income (PI) of $21.5 million. Population within one mile of the site is expected to grow by another 70 residents and $2.6 million of PI. The small purchasing power of the immediate area means that commercial retail will be a limited option.

The subject area does have a significant volume of pass by traffic. Its’ easy access gives it opportunities for small-scale convenience retail. This drives the need for additional rural commercial services in the subject area that will complement the adjacent rural commercial uses, but not compete with or detract from larger and more intense commercial uses in the nearby urban areas. The intersection of 10th Ave. and SR-502 has an average of 16,000 vehicles passing through each day. Along I-5 at the mile Post along 219th, there is an average of 75,000 vehicles passing through each day.

The report also finds that non-retail employment opportunities would be available and should be considered for this site:

The subject site is within 3 miles of the Ridgefield junction and should indirectly benefit. Being located along I-5 and in close proximity to two major employment centers will drive market interest to the subject area. The site is well suited for small-scale technology, commercialized R&D, private data analytics, small-scale manufacturing, and other employment related office uses. The area is too small to directly compete with any existing employment centers, but is a natural start to establishing an area that can support the economic activities of Battle Ground, Ridgefield, and Salmon Creek.

Many startup companies begin within a private residence. As a company matures and establishes itself in the marketplace, business owners will consider moving the business out of their private residences into nearby established employment centers. Allowing the subject area to be designated to CR-1 would foster this economic gardening that would in turn provide neighboring urban areas a base of growing business prospects over time.

**Conclusion:** The proposal meets all of the locational criteria. The proposed Rural Commercial designation and CR-1 zoning meets the additional commercial criteria. The market analysis supports the need for the new commercial area and the land use analysis demonstrates that the existing commercial land is inadequate. Criterion B is met.
C. The map amendment or site is suitable for the proposed designation and there is a lack of appropriately designated alternative sites within the vicinity. (See CCC Sec. 40.560.010G(3).)

Finding: See discussion above of commercial demand analysis

Conclusion: The amendment is suitable for the proposed designation. The applicant has submitted sufficient information to conclude that there is a lack of appropriately designated commercial sites within the vicinity. Criterion C has been met

D. The plan map amendment either; (a) responds to a substantial change in conditions applicable to the area within which the subject property lies; (b) better implements applicable comprehensive plan policies than the current map designation; or (c) corrects an obvious mapping error. (See CCC Sec. 40.560.010G(4)and 40.560.020H(3).)

Finding: The applicants address this requirement in their narrative by stating that the map amendment (a) responds to a substantial change in conditions applicable to the area within which the subject property lies The application states that the construction of the 219th St interchange exacerbates the already less than ideal situation for residential uses on the site given its location along SR-502 and NE 10th Ave.

Conclusion: Criterion D has been met

E. Where applicable, the proponent shall demonstrate that the full range of urban public facilities and services can be adequately provided in an efficient and timely manner to serve the proposed designation. Such services may include water, sewage, storm drainage, transportation, fire protection and schools. Adequacy of services applies only to the specific change site. (See 40.560.010G(5)and 40.560.020H(4).)

Finding: Criterion E is not applicable since the comprehensive plan and the GMA prohibit urban services from being extended in the rural area and no such extensions are planned or needed for the property to develop with the limited uses allowed in the CR-1 zone.

Conclusion: Criterion E is not applicable.
RECOMMENDATION AND CONCLUSIONS

Based upon the information provided by the applicants and the findings presented in this report, staff recommends that the Planning Commission forward a recommendation of Approval to the Board of County Commissioners to modify the Comprehensive Plan and Zoning Maps from a Rural designation with R-5 zoning to a Rural Commercial designation with CR-1 zoning.

RECOMMENDATION SUMMARY

The following table lists the applicable criteria and summarizes the findings of the staff report for Annual Review Case CPZ2013-00012. The Planning Commission findings will be added to the table after public deliberation at the Planning Commission hearing scheduled for this application.

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<td>A. Consistency with GMA &amp; Countywide Policies</td>
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<td>B. Conformance with Location Criteria</td>
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Recommendation: Approval
Transportation Impact Analysis

Annual Review Case: CPZ2013-00012 Bishop

Introduction

This report provides a transportation analysis of the proposed comprehensive plan amendment and zone change. The report identifies the likely localized and general transportation impacts and shows how applicable adopted transportation policies have or have not been met by the applicant’s proposal. Subsequent development will need to comply with applicable county development regulations, including standards governing the design of access and those that ensure transportation system concurrency.

Requested Amendment

The applicant is requesting to amend the Comprehensive Plan designation and zoning for four parcels number 216896-000, 216957-000, 216897-000, and 216956-000. The change would be from a Rural Residential comprehensive plan designation with R-5 zoning, to a Rural Commercial comprehensive plan designation with CR-1 zoning. The subject site is 15.36 acres and is located on the northwest corner of SR-502 (NE 219th Street)/NE 10th Avenue intersection and is currently vacant.

Summary of Transportation Impact Findings

The transportation analysis demonstrates that the proposed land use change would not negatively, significantly impact the transportation system. Staff recommends approval of the proposed comprehensive plan amendment and rezone of the subject parcel.

The following analysis shows that.

- Under the current R-5 zoning, the subject parcel would generate approximately 30 trips per day for 3 home sites that would be allowed on the 15 acre site.

- Per the applicant’s traffic study, there would be 2,377 net new trips and the applicant’s traffic study indicates that the intersection would operate at an acceptable level of service.

Public Comment

Staff received comments from WSDOT and those comments are as follows.

- WSDOT recently constructed a new freeway interchange on Interstate 5 at the extension of NE 219th Street. This site fronts along this extension (SR 502). As the applicant acknowledges on Page 4 of their submittal letter, this property will not have direct access to SR 502, as WSDOT has full access control in this area. The applicant should also note that full access control extends to the north along the west side of NE 10th Avenue, to a point 97 feet north of the southeast corner of Parcel #216957-000. A type A approach serving no more than two residences is permitted along the remainder of the frontage of parcel #216957-000. This access shall be right-in/right-out only.
along the 10th Avenue frontage of parcel #216896-000 is under the jurisdiction of Clark County, as this portion of NE 10th Avenue has been relinquished to the county.

- When a development on this property is brought forward for review, WSDOT will request a traffic impact study. This traffic study would need to specifically address the impacts to the adjacent Interstate 5 interchange and SR 502, and suggest mitigation measures to maintain the current level of service and meet WSDOT safety requirements.
- These comments are based on a review of this application for a Comprehensive Plan Amendment and rezone. When a proposed development is brought forward for review, there may be need for additional information by this department for further review. There may be other issues and requirements by this department that are not stated here. Other issues or requirements may include, but are not limited to, drainage, illumination, access, signage, and channelization. This review does not constitute final approval of any development of this property by WSDOT.
- The applicant will obviously need to address access issues with WSDOT, where the agency has access control and this will likely occur during the development review process.
- Staff received the following comment from the County Public Works Department:
  - Although a traffic profile or traffic study for specific site development uses is not required to change site zoning, a Traffic Study may be required at the time of Preliminary Site Plan/Land Division Review. Furthermore, any potential on-site/off-site mitigations will be assessed at the time of Preliminary Site Plan/Land Division Review.

Compliance with Clark County Transportation Policy

The transportation analysis demonstrates that application CPZ2013-00013 is consistent with all applicable Clark County transportation policies.

The following Framework Plan transportation policies are relevant to this application:

**GOAL:** Optimize and preserve the investment in the transportation system.

**5.3 System Preservation Policies**

**5.1.3** When county Road Projects are designed or transportation improvements are proposed through the development review process, the design of those transportation facilities should be consistent with the current adopted Arterial Atlas, Concurrency Management System and Metropolitan Transportation Plan.

**Finding:** The proposal is to change the comprehensive plan designation and zoning to potentially allow the development of 3, 5 acres homesites. The current trip generation from this site is 29 net trips per day. Staff believes the potential trip generation under the proposed rural center designation of 2,377 of net trips per day is not enough to significantly degrade the surrounding transportation system.
5.3.1 Development projects shall adhere to minimum access spacing standards along arterial and collector streets to preserve the capacity of the transportation system. The county shall also work with the state to ensure that minimum access spacing standards for state highways are maintained.

Finding: This site fronts along this extension (SR 502). As the applicant acknowledges on Page 4 of their submittal letter, this property will not have direct access to SR 502, as WSDOT has full access control in this area. The applicant should also note that full access control extends to the north along the west side of NE 10th Avenue, to a point 97 feet north of the southeast corner of Parcel #216957-000. A type A approach serving no more than two residences is permitted along the remainder of the frontage of parcel #216957-000. This access shall be right-in/right-out only. Access along the 10th Avenue frontage of parcel #216896-000 is under the jurisdiction of Clark County, as this portion of NE 10th Avenue has been relinquished to the county.

5.3.2 The efficiency of the county’s transportation system shall be optimized through the use of Transportation System Management strategies such as signal interconnection systems, signal coordination, and synchronization, and other signal improvements where appropriate.

Finding: Staff does not foresee any potential operational issues with the subject parcels. Under the development process, the applicant may have to address potential signal issues.

5.3.5 The local street system shall be interconnected to eliminate the need to use collector or arterial streets for internal local trips.

Finding: If the property owner redevelops the site in the future, the existing driveways may be reviewed and possibly consolidated during the site development review process. Access to these properties is under the jurisdiction of WSDOT in some locations and the applicant would have to follow their application process. For portions of 10th Avenue under the County’s jurisdiction, the applicant will follow the County’s codes regarding access requirement. During the development review process, the applicant will provide a circulation plan that complies with Title 40 of the County Development Code.

5.3.6 The County will protect the public’s investments in existing and planned freeway and separated grade interchanges.

Finding: WSDOT has been consulted and has provided comments regarding this Annual Review application and their comments were paraphrased above. An email is also attached with their comments regarding trip generation (Attachment A). In summary, they will provide comments regarding improvements during the development review process.

Analysis of Trip Generation

Under the current R-5 zoning, the subject parcel would generate approximately 29 trips per day for 3 homesites that would be allowed on the 15 acre site. Staff believes the potential trip generation under the proposed rural center designation of 2,377 net trips per day is not enough to significantly degrade the surrounding transportation system.
Site Specific Impacts

No site specific impacts are likely to result from approval of this proposal

System Impacts

No significant impacts to the transportation system are likely to result from approval of this proposal

Report Prepared By: Laurie Lebowsky, Clark County

Date: May 10th, 2013

Disclaimer: The trip generation and system analysis in this report provides a gross estimate of the likely impacts that will result from the action of approving this Annual Review request. The assessment of transportation impacts from subsequent development of the site occurs with a specific development proposal and the testing of that proposal under the County’s Transportation Concurrency Management ordinance. Approval of this Annual Review request does not ensure that the transportation system will be concurrent at the time a specific development application is submitted.
November 29, 2012

Oliver Oniako
Community Planning Director
Clark County
PO Box 9810
Vancouver, WA 98660-9810

Re: Comprehensive Plan Amendment and Rezone for 10th Avenue Property
Parcels 216896-000, 216957-000, 216897-000 and 216956-000 (Bishop)

Dear Oliver,

The Applicant requests Clark County to amend the Zoning and Comprehensive Plan Designation for Parcels 216896-000, 216957-000, 216897-000 and 216956-000, located in the Southeast quarter of Section 34, Township 4 North, Range 1 East, Willamette Meridian, Clark County, Washington. The current Comprehensive Plan designation is R-5 with an underlying zoning designation of R-5. There is an Industrial Reserve overlay on the property. The Applicant requests the Comprehensive Plan designation be amended to Rural Commercial District (RC) with an implementing zoning designation of Rural Center-1 (CR-1).

The subject property, ("the Property") is comprised of approximately 15 acres located at the northwest corner of the intersection of NE 10th Avenue and NE 219th Street commonly referred to as Duluth. The vacant property is located approximately 1200' feet east of the new SR 502/I-5 Interchange. WSDOT recently constructed a large storm water detention facility, as part of the new 219th interchange improvements, adjacent to the property.

Property to the north, west and south are zoned R-5 and are utilized as rural residential and agriculture uses. To the north of the Z-Mart commercial center, properties are zoned AG-20 and are utilized as large lot residential. Don and Jo's Restaurant, Z-Mart convenience store and gas station center are located directly to the east and are zoned CR-1. To the east, properties at the southeast corner of 10th/219th and also the east side of 10th are zoned CR-1 and contain a variety of commercial uses. There are some single family lots and vacant parcels as well.

The Applicant believes a change in zoning to Rural Center-1 (CR-1) will better serve the needs of the residents in the Duluth area, and the rural area to the north and east by enhancing the small commercial node that currently exists in the Duluth area. The uses allowed in the CR-1 zone are limited to small scale commercial users that can serve the surrounding rural area. Currently
many of the rural residents in the area have to drive into Battle Ground or to 134th Street to access their commercial needs. Also, rural office uses are also allowed that could provide area residents services such as medical or veterinary and jobs with a shorter commute.

Annual Reviews are subject to the County’s Type IV land use application process. Type IV applications are heard by the Planning Commission, which then makes recommendations to the Board of County Commissioners. In order for the Planning Commission to render a recommendation of approval to the Board of County Commissioners for the proposed Comprehensive Plan change, the criteria set forth in CCC 40.560.010(G) must be met. Following is a preliminary discussion of how the proposal can comply with the current "20-Year Comprehensive Plan for Clark County", the Growth Management Act and other requirements of Clark County.

The criteria to be analyzed for Comprehensive Plan Amendment applications are found at CCC 40 560.010 These criteria include the following:

Criteria for All Map Changes (CCC) 40.560.010 (G)

1 The proponent shall demonstrate that the proposed amendment is consistent with the Growth Management Act and requirements, the county wide planning policies, the community framework plan, comprehensive plan, city comprehensive plans, applicable capital facilities plans and official population growth forecasts.

Growth Management Act

Several of the GMA goals are relevant to this request. The Urban Growth Element of the GMA (Goal One) encourages development within existing urban areas where adequate public facilities and services exist, or can be provided in an efficient manner. However, this does not preclude all development in the rural area that is either rural in nature or is supportive and consistent with the rural environment. Clark County’s Comprehensive Plan expressly provides for limited amounts and types of residential and commercial development in the rural area. The subject site is located outside of Vancouver’s and Battle Ground’s Urban Growth Boundaries. Fire hydrants and some water lines are currently located in the general area. The property has frontage along both NE 219th Street and NE 10th Avenue. NE 219th Street is designated as a State Route and NE 10th Avenue is classified Rural Major Collector with a 60’ right of way. The site has immediate access from NE 10th Avenue and is already served with urban levels of other public services, such as police and fire protection.

Goal Two encourages the reduction of inappropriate conversion of undeveloped land into sprawling, low density development. There are multiple commercial businesses that currently exist directly to the east. The property is not designated as a Resource land. There are several longtime businesses in the immediate area situated around the major intersection such as Don and Jo’s Restaurant, Z-Mart convenience store and a gas-station center; all of which are zoned CR-1. Conversion of the Property from rural residential development to limited rural commercial
uses on the northwest corner of this intersection would not promote sprawl as the intensity and character of the rural development would be similar and consistent with the surrounding properties and would not further the south running strip commercial on the east side of 10th Avenue

Goal Three encourages efficient, multi-modal transportation systems based on regional priorities and coordinated with County and City comprehensive plans. This application will encourage the efficient uses of the transportation system given the site’s accessibility from I-5, 219th Street and NE 10th Avenue. Based on GIS data, C-Tran serves the site. Allowing this property to have limited rural commercial uses on it also has the potential for reducing trip lengths to access certain rural goods and services that must currently be accessed either in Battle Ground or at 134th Street.

Goal Four seeks to encourage a variety of housing types and an adequate supply of housing. The reduction of three residential lots from the rural area will not hinder accomplishment of that goal.

Goal Five encourages economic development throughout the State that is consistent with adopted comprehensive plans in the area. With the proposed designation, economic opportunities will increase in the area. A small number of rural jobs would be created and additional tax base for the County. The creation of jobs on this site will provide an opportunity for some rural residents to work closer to their homes instead of having to drive to one of Clark County’s urban areas or cross the river to work in Oregon.

Goal six seeks to protect private property rights. With the construction of the new 219th Street interchange, the amount of traffic and noise affecting this property has dramatically increased. It is no longer a marketable piece of bucolic residential property. Permitting limited rural commercial uses on this property will allow the property owner an opportunity to realize a reasonable value for his property.

This application presents no implications or effects upon Permit Processing (goal seven), Resource Lands (goal eight), Open Space and Recreation (Goal nine), the Environment (goal ten) or any of the remaining goals of the GMA.

**Community Framework Plan Policies**

The Community Framework Plan policies support creation of commercial nodes and the ability of commercial areas to serve neighborhoods. Given the long standing existing rural commercial uses and the ability, due to its location at the intersection of two major arterials to serve the surrounding rural community, these policies support the proposal to rezone this land from R-5 to Rural Center-1 (CR-1).
County-wide Planning Policies

3.0 The County shall recognize existing development and provide lands, which allow rural development in areas, which are developed or committed to development of a rural character

9.1.8 The County and cities will provide for orderly long-term commercial and industrial growth and an adequate supply of land suitable for compatible commercial and industrial development.

The commercial node at Duluth has existed for many years and has provided commercial services to the surrounding rural area. Since the area was zoned with the first GMA Comprehensive Plan in 1994, the residential population of the surrounding rural area has grown. There has been no corresponding increase in amount of rural commercial land to serve this increased rural population.

Clark County Comprehensive Plan Criteria

1.4.4 Compact nodal commercial development shall be encouraged. Strip-type commercial development shall be discouraged.

1.4.7 Higher intensity uses should be located on or near streets served by transit

5.3.1 Development projects shall adhere to minimum access spacing standards along arterial and collector streets to preserve the capacity of the transportation system.

3.1.1 Community Rural Center atmosphere, safety and locally-owned small businesses.

9.4.3 Encourage commercial and mixed-use developments located on current or planned transit corridors, encourage transit oriented site planning and design.

With the recent construction of the I-5 interchange, the property is now located at the intersection of two major transit corridors. This proximity furthers the opportunity to create a small addition to the existing Duluth commercial node without deteriorating the surrounding transportation network. Due to the presence of the large storm water facility and WSDOT access limitations, the property will not be able to directly access 219th St. The inclusion of the site as commercial property would not create a commercial strip development (for example locating a commercial business farther south on 10th) because the property is at intersection of two major arterials where commercial businesses already exist.

There are no buildings on site, nor are there any landscape buffering or architectural amenities. Development of this site with commercial uses would require the new uses and buildings to

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comply with the current Site Plan Review standards, including pedestrian and vehicular access and landscape buffering. While the Duluth area is not designated as a Rural Center, it does possess much the same "atmosphere" due to its existing commercial development and surrounding cluster residential development. Due to the small size of the parcel (less than 10 acres due to critical area constraints) and the limitations on commercial uses allowed in the CR-1 zone, whatever commercial activities that will be generated on the site will be small in nature and very likely locally owned.

2. **The proponent shall demonstrate that the designation is in conformance with the appropriate locational criteria identified in the plan.**

While the properties reflect some of the locational criteria for R-5 in their location, the property is poorly located for residential living. This area of R-5 zoning is underdeveloped due to noise and traffic from nearby I-5 and the intersection of 219th and 10th. Those inhibiting factors are now greatly exacerbated by the construction and opening of the new 219th interchange.

**Locational Criteria for Rural Lands**

The Comprehensive Plan provides express locational criteria for CR-1 zoning. These criteria provide:

**Rural Commercial (CR-1)**

This commercial district is located in rural areas outside of urban growth boundaries in existing commercial areas and within designated Rural Centers. These areas are generally located at convenient locations at minor or major arterial crossroads and sized to accommodate the rural population.

The Applicant’s property satisfies this criteria as the property is located at the intersection of major rural roads.

In addition, all new commercial applications should address the criteria for zone changes, as described in CCC 40 560.010:

**H Additional Criteria for Commercial Map Changes.**

*Amendments to the plan map for designation of additional commercial land or for changing the zoning from one commercial district to another shall meet the following additional requirements.*

1. *A market analysis using the weighted block group centroid retrieval method shall be submitted which verifies the need for the new commercial area or center,* and
2. A land use analysis of available commercially designated and zoned land in the market area of the proposed site shall be submitted which demonstrates that the existing commercial land is inadequate. The most recent vacant lands model must be used for the land use analysis.

These items will be addressed in the full submittal application in January.

3. The map amendment or site is suitable for the proposed designation and there is a lack of appropriately designated alternative sites within the vicinity;

The subject property is surrounded by public transportation infrastructure. The land is located 1200 feet east of the SR 502/I-5 Interchange. NE 219th Street is located along the southern boundary and NE 10th Avenue is on the eastern boundary. WSDOT storm water detention facility is located south of the property between the property and NE 219th Street. Land in the immediate vicinity of the property varies in zoning designations from RC-1 to R-5.

The creation of a small commercial enterprise on this property to serve the surrounding rural area is compatible with the nearby commercial uses. The residential uses are a considerable distance from the likely areas on the property to be developed. Additionally, any development of the property with commercial uses will require compliance with the County's Site Plan Review regulations, including adequate screening and buffering from surrounding uses.

4. The plan map amendment either; (a) respond to a substantial change in conditions applicable to the area within which the subject property lies; (b) better implements applicable comprehensive plan policies than the current map designation; or (c) corrects an obvious mapping error;

As articulated above, the fact that the 219th interchange has now been constructed exacerbates an already less than ideal situation for residential uses on this site. Additionally, this property fits the locational criteria for CR-1 and small commercial uses on this site would be compatible with the adjacent land uses and support the surrounding rural community.

5. Where applicable, the proponent shall demonstrate that the full range of urban public facilities and services can be adequately provided in an efficient and timely manner to serve the proposed designation. Such services may include water, sewage, storm drainage, transportation, fire protection and schools. Adequacy of services applies only to the specific change site.

The Comprehensive Plan and the GMA expressly prohibit urban services from being extended into the rural area. No such extensions are planned or needed for the property to develop with the limited uses allowed in CR-1.
Re: 10th Avenue Annual Review
November 29, 2012
Page 7

Rezone Criteria (CCC 40.560.020 (G))

The proponent must also comply with the requirements of CCC 40.560 (Plan and Code Amendments) and case law in order to be granted a request for rezone that accompanies the Comprehensive Plan Amendment application. Following is a brief discussion of proposal’s compliance with the cited code section and case law. CCC 40 560 020 sets specific criteria that must be met in order to approve a zone change as follows.

1. Requested rezone is consistent with the Comprehensive Plan designation.

The proposal is not consistent with the current Comprehensive Plan designation and therefore a Comprehensive Plan Amendment has been requested and is discussed in detail in this document. Approval of the Comprehensive Plan Amendment to RC designation would allow the proposed rezone of Rural Center District (CR-1) to be consistent with the Plan designation.

2. The requested zone change is consistent with the plan policies and locational criteria and the purpose statement of the zoning district.

The request for CR-1 zoning is consistent with many of the plan policies and locational criteria (referenced in the earlier portion of this narrative) and is consistent with the purpose statement of the zoning district as follows:

CCC 40.210 020 sets forth the purpose of the Rural Commercial Districts (CR-1, CR-2).

The CR-1 and CR-2 districts are intended to provide for the location of businesses and services that are sized to serve the rural community. These commercial areas are located in areas designated as rural commercial on the comprehensive plan map either within rural centers (CR-2) or in other areas of existing commercial activity in the rural area outside rural centers (CR-1). They should be designed to complement and support the rural environment without creating land use conflicts.

The property is located adjacent to existing rural commercial lands and due to the property’s small size and location it will be compatible with the surrounding rural residential and rural commercial uses while being convenient to serve the area due to its location.

3. The zone change either:
a. Responds to a substantial change in conditions applicable to the area within which the subject property lies;
b. Better implements applicable comprehensive plan policies than the current map designation; or
c. Corrects an obvious mapping error.
As articulated above, the fact that the 219th interchange has now been constructed exacerbates an already less than ideal situation for residential uses on this site. Additionally, this property fits the locational criteria for CR-1 and small commercial uses on this site would be compatible with the adjacent land uses and support the surrounding rural community.

4. **There are adequate public facilities and services to serve the requested zone change.**

Adequate public facilities and services can readily be provided to this site without any extension of urban services needed.

**CONCLUSION**

As demonstrated throughout this narrative, the request to amend the Comprehensive Plan Amendment and zoning for this property is consistent with and furthers many of the goals and policies of the GMA and the County's Comprehensive Plan. It is consistent with express locational criteria for CR-1 and due to the surrounding noise and traffic is better suited to a non-residential use.

Please contact me if you have any questions related to this proposal.

Very truly yours,

LANDERHOLM, P.S

RANDALL B. PRINTZ

RBP/ss
Enclosure
BISB03-000001 - 619399 doc
Supplemental Narrative for Comprehensive Plan Amendment and Rezone 10th Avenue – Bishop Property - PAC2012-00062

BACKGROUND

The Applicant submitted a preapplication request to amend the Comprehensive Plan and Zoning designations from the current Comprehensive and Zoning Plan designation of Rural (R-5) together with a detailed narrative addressing the Comprehensive Plan goals and policies, the Countywide Planning Policies, the Community Framework plan, the County’s Capital Facilities Plans, Clark County’s applicable code provisions, the official population growth forecasts and how the proposed amendment complies with the Growth Management Act’s goals and policies. The Applicant requests the Comprehensive Plan designation of the subject property be changed to Rural Commercial District (RC) with an implementing Zoning designation of Rural Center (CR-1). A pre-application conference was held with the Applicant on December 13, 2012. The following italicized issues were identified by County staff in the preapplication conference notes.

RESPONSE TO PRE APPLICATION COMMENTS

Additional Criteria for Commercial Map Changes

A market analysis using the weighted block group central retrieval method shall be submitted which verifies the need for the new commercial area or center.

Cascade Planning Group has prepared a market analysis that utilizes the weighted block group central retrieval method. The analysis evaluates the need in the area between the Ridgefield, Battle Ground and Vancouver UGAs for small scale commercial uses, such as those allowed in the CR-1 zone. The analysis also discusses factors that may contribute to the commercial success of locating a business on the Applicant’s property, as well as, why locating a small scale commercial business on the property would not compete with other commercial activities in any of the nearby UGA’s. The analysis in part provides:

Current residents and future growth within one mile of the site will drive demand for local retail goods and services. There are currently 570 residents living within one mile of the subject property. Residents have a collective PI of $21.5 million. Population within one mile of the site is expected to grow by another 70 residents and $2.6 million of PI. The small purchasing power of the immediate area means that commercial retail will be a limited option.

The subject area does have a significant volume of pass by traffic. Its easy access gives it opportunities for small-scale convenience retail. This drives the need for additional rural commercial services in the subject area that will compliment the adjacent rural commercial uses, but not compete with or
detract from larger and more intense commercial uses in the nearby urban areas. The intersection of 10th Ave. and SR-502 has an average of 16,000 vehicles passing through each day. Along I-5 at the mile Post along 219th, there is an average of 75,000 vehicles passing through each day.

The report also finds that non retail employment opportunities would be available and should be considered for this site:

The subject site is within 3 miles of the junction and should indirectly benefit. Being located along I-5 and in close proximity to two major employment centers will drive market interest to the subject area. The site is well suited for small-scale technology, commercialized R&D, private data analytics, small-scale manufacturing, and other employment related office uses. The area is too small to directly compete with any existing employment centers, but is a natural start to establishing an area that can support the economic activities of Battle Ground, Ridgefield, and Salmon Creek. Many startup companies begin within a private residence. As the company matures and establishes itself in the marketplace, business owners will consider moving the business out of their private residences into nearby established employment centers. Allowing the subject area to be designated to RC-1 would foster this economic gardening that would in turn provide neighboring urban areas a base of growing business prospects over time.

B A land use analysis of available commercial designated and zoned land in the market area of the proposed site shall be submitted which demonstrates that the existing commercial land is inadequate. The most recent vacant lands model must be used for the land use analysis.

See answer to “A” above.

C It is staff’s assumption that the current Rural 5 comprehensive plan designation and zoning in addition to the Industrial Reserve Overlay are still applicable to this area. The applicant will need to demonstrate that a change to a commercial designation outside of a rural center (CR-1) is appropriate and consistent with the County’s Comprehensive Growth Management Plan and Unified Development Code. Staff said that the proposal to change the designation will need to be consistent with the Growth Management Act, the county-wide planning policies, and the specific policies under “Rural Lands” in the comprehensive plan. The applicant should also address the legal authority to create new commercial areas outside of rural centers. As the plain language reading of the comprehensive plan designation of Rural Commercial and the purpose of the CR-1 zoning is to recognize the existing areas.

The narrative which accompanied the pre application extensively identifies and analyzes the applicable Comprehensive Plan goals and policies, the County Wide Planning Policies, the Community Framework Plan the County’s zoning code, as
well as, the Growth Management Act. That analysis demonstrates that the Applicant’s proposal furthers the above mentioned goals and polices better than the existing zoning.

Neither the Comprehensive Plan, nor the County’s code prohibits CR-1 zoning from being applied to a currently non CR-1 designated property. CCC 40.210.020 provides:

The CR-1 and CR-2 districts are intended to provide for the location of businesses and services that are sized to serve the rural community. These commercial areas are located in areas designated as rural commercial on the comprehensive plan map either within rural centers (CR-2) or in other areas of existing commercial activity in the rural area outside rural centers (CR-1). They should be designed to complement and support the rural environment without creating land use conflicts.

Similar language is provided for in the Comprehensive Plan:

This rural commercial district is located in rural areas outside of urban growth boundaries in existing commercial areas and within designated Rural Centers. These areas are generally located at convenient locations at minor or major arterial crossroads and sized to accommodate the rural population.

The Applicant’s property does lie in “area of existing commercial activity”. Nowhere in either the County’s code or the Comprehensive Plan is there any express language, or even a suggestion, that there can never be another piece of Rural Commercial property created. The language does suggest that any addition of CR-1 property should occur in “areas” which have existing commercial activity.

The language: “they should be designed to compliment and support the rural environment” can only be meant to apply to future designated rural commercial parcels. There would be no “designing” to be done if the Rural Commercial 1 zone was only applied to existing commercial land. If the County intended to prohibit for all eternity, the creation of new Rural Commercial 1 land, the Comprehensive Plan and the County’s code would expressly state that.

This same issue was raised previously in other Annual Review requests in the context of General Commercial Comprehensive Plan designations and Highway Commercial zoning. In cases at the 164th interchange, and Padden/Andresen area, additional General Commercial/Highway Commercially (GC/HC) zoned properties were added despite language in the Comprehensive Plan that provided that the designation is applied to “existing” strip commercial. The Staff Report for 2006 88th Street Annual Review in notes:

The Comprehensive Plan locational criteria states that the General Commercial designation is applied to existing strip commercial areas, as implemented through highway or limited commercial zoning. If the subject site were already zoned for Highway Commercial, it would fit the purpose statement in the United Development Code.
The Staff Report also provides:
The principal issue pertaining to the requested General Commercial designation is that adopted policy directs the county to apply this designation to existing strip commercial, implementing it with the highway or limited commercial zoning.

This same issue was also raised in the 2005 Hinton Annual Review. In all of these cases, the Board of County Commissioners rejected the interpretation of the Comprehensive Plan and the Code that because of the reference to "existing" zoning, that no further GC/HC property could be created. In each of those cases, the Commissioners added additional GC/HC zoned land. In 2008, the County again created new GC/HC property in the 29th Ave. Annual Review. If there was an express prohibition in the Comprehensive Plan or the County's zoning code from adding more GC/HC zoned land, the Commissioners would not have approved the Annual Reviews.

Finally, the interlocal agreement between City of Battle Ground and the County, (which will be further addressed below) expressly contemplates the ability to add Rural Commercial property to this area. This agreement provides:
The parcels that are currently designated Rural Commercial (CR-1) can be developed or redeveloped with uses permitted in that district. The County will consult with the city prior to any expansion of the Rural Commercial zone in this area.

Both the Applicant and the County have consulted with the City of Battle Ground about this potential expansion of the Rural Commercial zone in this area. The City's Planning Director was present at the pre-application conference. If there was an express prohibition in the Comprehensive Plan or the County's code prohibiting the creation of any new CR-1 property, there would have been no need for this provision in the interlocal agreement.

Staff also mentioned the existence of Memorandum of Understanding regarding an I-5/SR-502 Interchange Development Plan between the City of Battle Ground, Ridgefield and Clark County which requires the County to consult with the cities prior to expansion of Rural Commercial zones in the area.

In May of 2012, the City of Battle Ground and the County entered into a memorandum of understanding regarding land uses and development at the SR 502/ I-5 interchange. Language applicable to this Annual Review request provides:
The parcels that are currently designated Rural Commercial (CR-1) can be developed or redeveloped with uses permitted in that district. The County will consult with the city prior to any expansion of the Rural Commercial zone in this area.
As noted above, the City of Battle Ground has been consulted and is participating in this Annual Review process.

E Robert Maul, representing the City of Battle Ground expressed concern about the size of a potential commercial development at the intersection of SR-502 and NE 10th Avenue.

While the City has expressed concern about large scale commercial development at the junction, the City has not registered an objection with small scale commercial development under the CR-1 zone. The Applicant will be further consulting with the City to assure the City that its concerns are adequately addressed.

Wetlands
F The site contains Category II wetlands that have been partially delineated in the past (by WSDOT) CCC 40 450 040 D I a (I) requires that Category II wetlands be avoided unless doing so will deny all reasonable economic use of the property or is found to be in the public interest. Crossing these wetlands to access developable area on the western portion of the site could be challenging. Approval under these provisions is likely to require a type III process.

There are known critical lands on the property. Any future development of the property would require an in depth analysis of any sensitive lands along with the necessary reports to meet County code.

Habitat
G A Type Ns stream has previously been identified on the site. Clearing mature woody vegetation from riparian habitat conservation zones can be difficult to approve and could require a Reasonable Use Exception under 40 440 020 B (type III process).

There are known critical lands on the property. Any future development of the property would require an in depth analysis of any sensitive lands along with the necessary reports to meet County code.

Transportation
H The applicant shall provide a traffic study that evaluates the traffic impacts of the proposed comprehensive plan and zone change on the surrounding uses. It would compare the trip generation between the existing and proposed comprehensive plan designation. The traffic study would assume full build-out of the area under the existing comprehensive plan designation and zoning.

A technical memo addressing the transportation impacts relating to the proposed Comprehensive Plan and Zoning Map amendments has been prepared by H. Lee and Associates (HLA). The uses identified below were used for the trip generation analysis. While it may be unlikely that the property, due to critical areas and access limitations, would develop with these uses or with this use intensity, they were selected as a "reasonable worst case" development scenario in order to be conservative in our analysis. Only outright permitted uses were assumed and conditional uses were not.
considered. Below is the description of uses assumed for the “reasonable worst case” development scenario:

- Nursery (Garden Center) – 5 acres
- Daycare – 10,000 square foot building
- Assisted Living – 100 beds
- Convenience Market – 2,000 square feet
- Single Purpose Retail – 9,999 square feet

County Staff suggested that the RTC model be used in calculating background growth and anticipated in trips at the end of the planning horizon. Based upon estimated traffic counts for 2033, RTC estimates a 4.71 percent annual growth rate for the SR 502 Corridor. This estimate is very high when comparing it to recent trends. For example, if a growth rate was derived for the period between the 2006 P.M. peak hour existing traffic volumes contained in the SR 502 Corridor Widening analysis at the SR 502/NE 10th Avenue intersection; and the recently collected 2013 P.M. peak hour traffic volumes by HLA for this Annual Review, the annual growth rate would be 2.14 percent. The basis of this historical annual growth rate is summarized in the table below. As can be seen, the projected annual growth rate is over double the actual historical annual growth rate.

<table>
<thead>
<tr>
<th>Traffic Volume Description</th>
<th>P.M. Peak Hour Traffic Volume</th>
</tr>
</thead>
<tbody>
<tr>
<td>2006 P.M. Peak Hour Traffic Volume</td>
<td>1,477</td>
</tr>
<tr>
<td>2013 P.M. Peak Hour Build Out Traffic Volumes</td>
<td>1,713</td>
</tr>
<tr>
<td>Annual Growth Rate</td>
<td>2.14%</td>
</tr>
</tbody>
</table>

CONCLUSION

The Applicant’s proposal meets the locational criteria of the Comprehensive Plan and zoning code for the CR-1 zone because it is within a rural commercial area and is located proximate to the intersection of two arterials. Based upon the property’s proximity to the newly constructed interchange and intersection improvements at 10th Avenue and SR 502, with their attendant light, traffic and noise, the property no longer is consistent with a bucolic rural residential property. The development of the property under the proposed CR-1 zoning will not cause any level of service deficiencies. Further, rural commercial development at this location will not detract from commercial development within the City of Battle Ground due to the limited size and intensity of uses allowed in the CR-1 zone. Based upon the market analysis from Cascade Planning, this portion of the rural area is underserved for commercial services and office opportunities.

To shed more light on the actual and projected growth rates in the study area, we analyzed the City of Battle Ground’s recent population growth rate. Battle Ground’s
growth is likely the most significant factor in the growth along the SR 502 corridor since it is the only city along the corridor and the SR 502 corridor directly connects the City of Battle Ground to Interstate 5. Recent population information for Battle Ground was obtained from the City of Battle Ground’s Community Development Department Monthly Report for January 2013. The estimated population for the City in 2006 was 15,810. The population estimate for 2012 was 17,920. Based upon those estimates, the population growth rate between 2006 and 2012 was 2.1 percent per year. While there is not a one-to-one correlation between population growth and traffic growth, the annual population growth rate does give an indication of order of magnitude of what the traffic growth rate should be. The annual traffic growth rate along the SR 502 corridor should not be more than double the population growth rate primarily supporting it.

The Table below shows the annual population and growth rate in the City of Battle Ground from 2006 to 2012. The population growth in 2006 was 5.68 percent. Since then, the population growth has slowed to under three (3) percent per year between 2007 and 2010. Recently in 2011 and 2012, the average annual population growth rate was around one (1) percent.

<table>
<thead>
<tr>
<th>Year</th>
<th>Population</th>
<th>Population Growth</th>
</tr>
</thead>
<tbody>
<tr>
<td>2006</td>
<td>15,810</td>
<td>5.68%</td>
</tr>
<tr>
<td>2007</td>
<td>16,240</td>
<td>2.72%</td>
</tr>
<tr>
<td>2008</td>
<td>16,710</td>
<td>2.89%</td>
</tr>
<tr>
<td>2009</td>
<td>17,150</td>
<td>2.63%</td>
</tr>
<tr>
<td>2010</td>
<td>17,571</td>
<td>2.45%</td>
</tr>
<tr>
<td>2011</td>
<td>17,780</td>
<td>1.22%</td>
</tr>
<tr>
<td>2012</td>
<td>17,790</td>
<td>0.79%</td>
</tr>
</tbody>
</table>

To further illustrate the lack of growth that has actually occurred compared to what was planned for by either RTC or the County, the Clark County Comprehensive Plan 2004-2024 identified a 2004 Battle Ground population of 15,152 and forecasted a 2024 population of 52,974. From this data, the Comprehensive Plan identified an annual growth rate of 6.46 percent in Battle Ground over that time period. The planned 20-year growth in Battle Ground was forecasted to increase the population by 37,822 people. Per the data in Table 4, the actual growth that has occurred from 2004 through 2012 was 2,638 people. That means that only 6.97 percent of the 20-year planned growth occurred over 40 percent of the planning period. Thus, only about 17% of the growth that was supposed to occur during this portion of the planning period actually occurred. The regional RTC traffic forecast model uses many of the same assumptions as does the Comprehensive Plan. Because of that consistency, the RTC traffic forecasts are also extremely high.

A likely more accurate method to forecast the 2035 traffic volumes in this case is to use the actual historical annual traffic growth rate. As previously identified, the actual historical annual traffic growth rate in the study area is 2.14 percent. Recognizing that the region has been in a recession and slow growth period since 2007/2008, it is likely that the growth rate will increase in the near future. Taking that into consideration,
the 2.14 percent historical annual traffic growth rate was increased to 3 percent per year and is provided as an alternate trip generation estimation to the RTC numbers.

It is important to note that under either the RTC assumptions or the HLA 3% assumption, the 502/10th Avenue intersection do not cause a failure of the adopted levels of service.

The applicant was provided a letter from Washington State Department of Transportation and Mr. Burgstahler reiterated the property will not have direct access to SR-502 as the state has full access control in this area. He also pointed out that the full access control extension north along the west side of NE 10th Avenue to a point 97 feet north of the southeast corner of parcel no 216957000. No more than two residences are permitted along the remainder of the frontage of said parcel.

The Applicant understands the access limitations in relation to the property frontage along SR502 and NE 10th Avenue. Any future development of the land will be required to go through the site plan process in which all access points and driveways will be reviewed by County prior to approval.
April 29, 2013

Jose Alvarez, Planner
Clark County Community Planning
1300 Franklin Street PO Box 9810
Vancouver, WA 98666

Re: 10th Ave Property (Bishop) Annual Review
SR 502, MP 0.56

Dear Mr. Alvarez.

The Washington State Department of Transportation (WSDOT) has reviewed the material submitted for this Annual Review. This site is adjacent to SR 502 and may impact the state highway system. It is our understanding that this application is for a Comprehensive Plan Amendment and rezone only, and no development plans have been submitted. As such, WSDOT has no specific comments until the applicant brings development applications forward for review. However, WSDOT would like to make the following comments at this time, reiterating the comments made at the Preapplication Conference.

WSDOT recently constructed a new freeway interchange on Interstate 5 at the extension of NE 219th Street. This site fronts along this extension (SR 502). As the applicant acknowledges on Page 4 of their submittal letter, this property will not have direct access to SR 502, as WSDOT has full access control in this area.

The applicant should also note that full access control extends to the north along the west side of NE 10th Avenue, to a point 97 feet north of the southeast corner of Parcel No. 216957000. A Type A Approach serving no more than two residences is permitted along the remainder of the frontage of Parcel No. 216957000. This access shall be right-in/right-out only. Access along the 10th Avenue frontage of Parcel No. 216896000 is under the jurisdiction of Clark County, as this portion of NE 10th Avenue has been relinquished to the county.

When a development on this property is brought forward for review, WSDOT will request a traffic impact study. This traffic study would need to specifically address the impacts to the adjacent Interstate 5 interchange and SR 502, and suggest mitigation measures to maintain the current level of service and meet WSDOT safety requirements.

These comments are based on a review of this application for a Comprehensive Plan Amendment and rezone. When a proposed development is brought forward for
review, there may be need for additional information by this department for further review. There may be other issues and requirements by this department that are not stated here. Other issues or requirements may include, but are not limited to, drainage, illumination, access, signing, and channelization. This review does not constitute final approval of any development of this property by WSDOT.

Thank you for the opportunity to comment on this Comprehensive Plan Amendment. If you have need of additional information, please contact Mr. Ken Burgstahler, Southwest Region Development Review Office, at (360) 905-2052.

Sincerely,

[Signature]

H. Michael Clark
Southwest Region Planning Manager

HMC: kb